INFO	LOG-00	MFA-00	NP-00	AID-00	AMAD-00	CA-00	CIAE-00
	COME-00	INL-00	DOEE-00	SRPP-00	DS-00	EB-00	EXME-00
	EUR-00	E-00	FBIE-00	UTED-00	VC-00	H-00	TEDE-00
	INR-00	IO-00	L-00	VCE-00	AC-00	DCP-01	NSAE-00
	OES-00	OMB-00	EPAU-00	PA-00	TFBI-00	PER-00	PM-00
•	PRS-00	ACE-00	P-00	SCT-00	D-00	SP-00	IRM-00
	SSO-00	SS-00	STR-00	TEST-00	TRSE-00	USIE-00	R-00
	EPAE-00	PMB-00	DSCC-00	PRM-00	DRL-00	G-00	SAS-00
	SWCI-00	/001W					

R 151958Z MAR 04
FM CPA BAGHDAD
TO SECDEF WASHDC 0171
SECSTATE WASHDC 0179
WHITE HOUSE NSC WASHDC 0164
CJCS WASHDC
CDR USCENTCOM MACDILL AFB FL
DEPT OF AGRICULTURE WASHDC 0006

UNCLAS SECTION 01 OF 04 BAGHDAD 000089

DEPARTMENT PASS TO IRAQ COLLECTIVE

E.O. 12958: N/A

TAGS: EAID, ETRD, EAGR, PGOV, IZ

SUBJECT: CABLE 751: FOOD SECURITY - BUILDING A THREE MONTH

BUFFER

REF: A) ROME 973, B) BAGHDAD 45 (NOTAL)

1. SUMMARY: WE ANTICIPATE NO DISRUPTIONS IN THE FOOD PIPELINE AND ARE ON TRACK TO HAVE A THREE-MONTH BUFFER RESERVE IN PLACE BY JULY 1. EXISTING OIL FOR FOOD CONTRACTS WILL SUPPLY PIPELINE NEEDS INTO MAY. WFP PROCUREMENT WILL ADDRESS IRAQI REQUIREMENTS THROUGH SEPTEMBER. LARGE-SCALE NEW PROCUREMENT BY THE MINISTRY OF TRADE BEGINNING NOW WILL BUILD AND MAINTAIN A THREE-MONTH BUFFER THROUGH THE END OF THE CALENDAR YEAR. CPA IS UNDERTAKING IMMEDIATE ENHANCEMENTS AT THE PORT IN UMM QASR THAT SHOULD INCREASE GRAIN OFF-LOAD CAPACITY BY MORE THAN 50 PERCENT WITH A TARGET DATE OF EARLY APRIL. WHILE LOCAL SHORTAGES OF SOME COMMODITIES HAVE OCCURRED BECAUSE OF LOW FOOD RESERVES AND TRANSPORT ISSUES, CPA IS ADDRESSING AND FACILITATING IMMEDIATE SOLUTIONS, INCLUDING EMERGENCY PROCUREMENT, SHUNTING FOOD BETWEEN GOVERNORATES, AND COORDINATING SECURITY FOR FOOD CONVOYS. WE ARE WORKING WITH IRAQIS TO ENSURE ACCOUNTABILITY AND UPGRADE TECHNOLOGY OVER THE NEXT SEVERAL MONTHS, AS WELL AS OPENING DISCUSSIONS ON HOW TO REDUCE DEPENDENCE ON THE FOOD BASKET IN THE MEDIUM TERM. BARRING AN UNFORESEEN CRISIS, WE ANTICIPATE CONTINUED CAPACITY-BUILDING THAT WILL LEAVE BEHIND NOT ONLY FOOD RESERVES ON JULY 1, BUT IRAQIS CAPABLE OF MANAGING THE FOOD PIPELINE. END SUMMARY.

OIL FOR FOOD CONTRACTS

2. COMMODITIES PURCHASED UNDER THE OIL FOR FOOD (OFF)
PROGRAM ARE BEING DELIVERED NOW AND ADDRESS IRAQ'S FOOD
NEEDS INTO MAY. THE OFF COORDINATION CENTER HAS CONTACTED
SUPPLIERS TO VERIFY DELIVERY DATES AND IS TRACKING
SHIPMENTS. FULL RESPONSIBILITY FOR THESE CONTRACTS WILL
REMAIN WITH THE COORDINATION CENTER AND PIPELINE AND
DELIVERY ISSUES ARE BEING MONITORED BY CPA'S FOOD SECURITY
TEAM. THE FOLLOWING COMMODITIES ARE IN THE PIPELINE:

FOREIGN WHEAT 870,000 MT
RICE 415,000 MT
GHEE/OIL 170,000 MT
SUGAR 277,000 MT
TEA 22,000 MT
MILK 50,000 MT
SALT 17,000 MT
INFANT FORMULA 11,000 MT

WEANING CEREAL 3,000 MT

SOAP 42,000 MT DETERGENT 50,000 MT

WORLD FOOD PROGRAM

- 3. THE MARCH 3-4 VISIT TO BAGHDAD OF WORLD FOOD PROGRAM (WFP) COUNTRY DIRECTOR TORBEN DUE (REFTEL B) ADDRESSED KEY ISSUES REGARDING THE IMPLEMENTATION OF THE MEMORANDUM OF UNDERSTANDING TO PROCURE AND DELIVER COMMODITIES TO IRAQ'S FOOD RATION SYSTEM. TO DATE:
- --ALL USD 910 MILLION HAS BEEN TRANSFERRED TO WFP;
 - --SPECIFICATIONS FOR ALL COMMODITIES HAVE BEEN AGREED;
- --WFP HAS AGREED TO COMPLETE PROCUREMENT OF 1.6 MILLION METRIC TONS OF FOOD BY APRIL 1;
- --WFP WILL TAKE RESPONSIBILITY FOR DELIVERY TO ALL GOVERNORATES, AS REQUESTED BY THE MINISTRY OF TRADE;

--CPA, THE IRAQI MINISTRY OF TRADE AND WFP (CPA-MOT-WFP) WILL MEET AGAIN IN EARLY APRIL TO ENSURE PIPELINE ISSUES ARE ADDRESSED; AND

--WFP WILL SHARE ITS COMMODITY TRACKING DATABASE WITH THE MOT TO ENSURE ACCURATE DELIVERY INFORMATION, POST-JULY 1.

4. BY THIS WEEK, WFP WILL HAVE RELEASED TENDERS FOR THE COMMODITIES AND AMOUNTS LISTED BELOW:

FOREIGN WHEAT 897,500 MT

RICE 222,500 MT

GHEE/OIL 121,500 MT

SUGAR 201,700 MT

TEA 24,000 MT

MILK 58,600 MT

SALT 19,670 MT

INFANT FORMULA 4,800 MT

NOTE: NOT PASSED TO ABOVE ADDRESSEE(S)

BAGHDAD 00000089 001.2 OF 004

HREE-MONTH BUFFER

RESERVE IN PLACE BY JULY 1. EXISTING OIL FOR FOOD CONTRACTS WILL SUPPLY PIPELINE NEEDS INTO MAY. WFP PROCUREMENT WILL ADDRESS IRAQI REQUIREMENTS THROUGH SEPTEMBER. LARGE-SCALE NEW PROCUREMENT BY THE MINISTRY OF TRADE BEGINNING NOW WILL BUILD AND MAINTAIN A THREE-MONTH BUFFER THROUGH THE END OF THE CALENDAR YEAR. CPA IS UNDERTAKING IMMEDIATE ENHANCEMENTS AT THE PORT IN UMM QASR THAT SHOULD INCREASE GRAIN OFF-LOAD CAPACITY BY MORE THAN 50 PERCENT WITH A TARGET DATE OF EARLY APRIL. WHILE LOCAL SHORTAGES OF SOME COMMODITIES HAVE OCCURRED BECAUSE OF LOW FOOD RESERVES AND TRANSPORT ISSUES, CPA IS ADDRESSING AND FACILITATING IMMEDIATE SOLUTIONS, INCLUDING EMERGENCY PROCUREMENT, SHUNTING FOOD BETWEEN GOVERNORATES, AND COORDINATING SECURITY FOR FOOD CONVOYS. WE ARE WORKING WITH IRAQIS TO ENSURE ACCOUNTABILITY AND UPGRADE TECHNOLOGY OVER THE NEXT SEVERAL MONTHS, AS WELL AS OPENING DISCUSSIONS ON HOW TO REDUCE DEPENDENCE ON THE FOOD BASKET IN THE MEDIUM TERM. BARRING AN UNFORESEEN CRISIS, WE ANTICIPATE CONTINUED CAPACITY-BUILDING THAT WILL LEAVE BEHIND NOT ONLY FOOD RESERVES ON JULY 1, BUT IRAQIS CAPABLE OF MANAGING THE FOOD PIPELINE. END SUMMARY.

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BAGHDAD 00000089 002.1 OF 004

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SECURITY TEAM AND CPA CONTRACTING HAVE WORKED INTENSIVELY
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WFP ON APRIL 1.

6. MOT WILL PROCURE COMMODITIES IN TWO TRANCHES DRAWING
FROM ITS 2004 FOOD BUDGET OF APPROXIMATELY USD 3.5 BILLION.
THE FIRST HAS BEGUN AND IS DESIGNED TO HAVE A THREE-MONTH
RESERVE IN PLACE BY JULY 1. THE SECOND WILL ADDRESS FOOD
NEEDS POST-TRANSITION AND ENSURE THAT THE 3-MONTH BUFFER
WILL REMAIN IN PLACE THROUGH THE END OF THE CALENDAR YEAR.
THE FIRST TRANCHE OF MOT PROCUREMENT INCLUDES:

FOREIGN WHEAT 540,000 MT

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INFANT FORMULA 6,000 MT

SOAP 36,000 MT

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LOCAL WHEAT 600,000 MT

TOMATO PASTE 20,000 MT

CHEESE 20,000 MT

PORT CAPACITY ISSUES

7. IRAQ'S MAIN PORT AT UMM QASR WILL CONTINUE TO BE IRAQ'S MOST IMPORTANT ENTRY POINT FOR COMMODITIES. OUR PRINCIPAL CONCERN IS TO ENHANCE THE PORT'S CAPACITY TO HANDLE LARGE-SCALE GRAIN SHIPMENTS IN THE COMING MONTHS. THE GOAL IS TO

INCREASE OFF-LOAD CAPACITY TO 12,000 MT BY EARLY APRIL WHICH REPRESENTS MORE THAN A 50 PERCENT INCREASE FROM CURRENT LEVELS. THE PLAN ALSO PROVIDES FOR OFF-LOADING FROM A SECOND BERTH, REDUCING CONGESTION AND PROVIDING INSURANCE AGAINST THE POSSIBILITY THAT THE MAIN BERTH IS NOT AVAILABLE. IRAQ'S CURRENT GRAIN NEED FOR THE FOOD BASKET IS 180,000 MT PER MONTH:

- --GRAIN FACILITIES ARE UNDER REPAIR AND OPERATING AT 4,500 MT PER DAY. WHEN REPAIRS ARE COMPLETED BY APRIL 1, CAPACITY WILL BE AT 7,000 MT PER DAY.
- --TO TAKE ADVANTAGE OF A BERTH IN THE OLD PORT, CPA
 RELEASED A REQUEST FOR PROPOSALS (RFPS) THE FIRST WEEK IN
 MARCH TO LEASE SIX PORTABLE GRAIN EVACUATORS. BIDS ARE
 CURRENTLY UNDER REVIEW WITH A REQUESTED DELIVERY TIME OF
 TWO WEEKS. THESE WOULD ADD ADDITIONAL CAPACITY OF 5,000 MT
 PER DAY.
- --MOT HAS BEGUN REPAIR OF FOUR EXISTING GRAIN EVACUATORS AT THE OLD PORT AND IS ARRANGING FOR LONG-TERM USE WITH THE MINISTRY OF TRANSPORTATION. THESE HAVE A CAPACITY OF 3,000 MT PER DAY.
- --FOR THE LONGER-TERM, CPA IS WORKING WITH MOT ON PROPOSALS
 TO REPAIR SIX LARGE RONCUZZI EVACUATORS THAT WERE LOOTED.
 REPAIR TIME IS ESTIMATED AT MINIMUM TWO MONTHS AND USD
 700,000 TO ADD AN ADDITIONAL 10,000 MT PER DAY CAPACITY.
 WE ARE ALSO PREPARING A PROPOSAL FOR POSSIBLE WORLD BANK
 FUNDING FOR COMPREHENSIVE GRAIN SILO REPAIRS AT AN
 ESTIMATED COST OF USD 8 MILLION.
- 8. MOT CURRENTLY USES PORT FACILITIES AT AQABA, JORDAN, AND TARTOUS, SYRIA, BUT HIGHER COSTS AND INLAND TRANSPORT DELAYS MAKE THESE PORTS LESS DESIRABLE. THE MINISTRY IS EXAMINING OTHER OPTIONS, INCLUDING USE OF PORTS IN IRAN AND KUWAIT AND A NEW BORDER CROSSING POINT WITH SAUDI ARABIA. DREDGING OF THE UMM QASR PORT IS ALSO NEEDED TO ENSURE A 12.5 METER DRAFT FOR LARGER SHIPS.

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BAGHDAD 00000089 002.2 OF 004

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--GRAIN FACILITIES ARE UNDER REPAIR AND OPERATING AT 4,500 MT PER DAY. WHEN REPAIRS ARE COMPLETED BY APRIL 1, CAPACITY WILL BE AT 7,000 MT PER DAY.

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- --FOR THE LONGER-TERM, CPA IS WORKING WITH MOT ON PROPOSALS TO REPAIR SIX LARGE RONCUZZI EVACUATORS THAT WERE LOOTED. REPAIR TIME IS ESTIMATED AT MINIMUM TWO MONTHS AND USD 700,000 TO ADD AN ADDITIONAL 10,000 MT PER DAY CAPACITY. WE ARE ALSO PREPARING A PROPOSAL FOR POSSIBLE WORLD BANK FUNDING FOR COMPREHENSIVE GRAIN SILO REPAIRS AT AN ESTIMATED COST OF USD 8 MILLION.
- 8. MOT CURRENTLY USES PORT FACILITIES AT AQABA, JORDAN, AND TARTOUS, SYRIA, BUT HIGHER COSTS AND INLAND TRANSPORT DELAYS MAKE THESE PORTS LESS DESIRABLE. THE MINISTRY IS EXAMINING OTHER OPTIONS, INCLUDING USE OF PORTS IN IRAN AND KUWAIT AND A NEW BORDER CROSSING POINT WITH SAUDI ARABIA. DREDGING OF THE UMM QASR PORT IS ALSO NEEDED TO ENSURE A 12.5 METER DRAFT FOR LARGER SHIPS.

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BAGHDAD 00000089 003.1 OF 004

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AND DELAYS IN THE RELEASE OF WFP TENDERS IN EARLY 2004
CONTRIBUTED TO DIMINISHING STOCKS OF FOOD BASKET
COMMODITIES, AND EVEN SOME LOCALIZED SHORTAGES. CPA
ADDRESSED GRAIN SHORTAGES WITH EMERGENCY PROCUREMENTS IN
THE REGION. SHORTAGES IN RICE HAVE CREATED A DEFICIT IN
THE FOOD RATION SYSTEM THAT WILL BE MADE UP IN THE FUTURE.
OTHER LOCAL SHORTAGES OF RICE, SUGAR, ADULT MILK,
DETERGENT, AND TEA HAVE ALSO OCCURRED, DUE PRIMARILY TO
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BETWEEN GOVERNORATES TO ENSURE THAT GAPS ARE FILLED.

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ACCOUNTABILITY AND INFORMATION TECHNOLOGY

11. MOT NEEDS TO UPDATE ITS ABILITY TO TRACK THE DELIVERY
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- 12. WE ALSO NEED TO ENSURE THAT REASONABLE INTERNAL CONTROLS ARE IN PLACE TO ENSURE ACCOUNTABILITY. CPA HAS TAKEN THE FOLLOWING STEPS:
- --AN AUDIT AND SYSTEMS REVIEW OF THE BAGHDAD OFF COORDINATION CENTER. AN RFP FOR THE EXTERNAL AUDIT WILL BE ISSUED SHORTLY.
- --ISSUANCE OF A "CODE OF CONDUCT" FOR OFF SUPPLIERS.
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- --REFERRAL OF ANY INFORMATION ON FRAUD AND CORRUPTION TO THE MINISTRY OF JUSTICE AND THE CENTRAL CRIMINAL COURT OF IRAQ.
- --THIRD-PARTY AUTHENTICATION. THE MOT IS EXAMINING THE VIABILITY OF INDEPENDENT VERIFICATION AND AUTHENTICATION OF WAREHOUSES AND SILOS USING MINISTRY FUNDS AFTER JULY 1.
- --INSPECTOR GENERAL. AN MOT INSPECTOR GENERAL HAS BEEN SELECTED AND QUALIFICATIONS REVIEWED.

FUTURE OF THE FOOD RATION SYSTEM

13. THE SADDAM-INTRODUCED PUBLIC DISTRIBUTION SYSTEM TO PURCHASE AND DISTRIBUTE FOOD RATIONS COSTS SOME \$280 MILLION PER MONTH. SUCH LARGE-SCALE IMPORTS HAVE DISTORTED THE ECONOMY AND CREATED DEPENDENCY ON A SYSTEM THAT IS NOT SUSTAINABLE. WHILE THERE ARE NO CURRENT PLANS TO MONETIZE THE FOOD BASKET, CPA IS WORKING WITH MOT AND OTHERS ON OPTIONS TO PHASE OUT COMMODITIES GRADUALLY. MOT WILL DROP PULSES (E.G. PEAS, BEANS) FROM THE FOOD BASKET IN JULY, AND WILL ALLOW A THREE-MONTH (JULY, AUGUST, SEPTEMBER) ADDITION TO THE BASKET OF TOMATO PASTE AND CANNED PROCESSED CHEESE. WE ARE EXAMINING OTHER OPTIONS TO REDUCE DEPENDENCY ON PUBLIC DISTRIBUTION SYSTEMS (PDS).

COMMENT

14. WE ENVISION NO BREAKS IN THE PIPELINE OF ESSENTIAL COMMODITIES IN THE MONTHS AHEAD, BARRING ANY UNFORESEEN

NOTE: NOT PASSED TO ABOVE ADDRESSEE (S)

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